



Town of Trumbull

5866 MAIN STREET
TRUMBULL, CT 06611
203-452-5005

2022 TRUMBULL REDISTRICTING
COMMITTEE

LAUREL ANDERSON, CHAIRMAN
MARK BLOCK
ALISSA HALL
TOM KELLY
STEPHEN LEMOINE
JEAN RABINOW
TRACY VONICK

2022 Trumbull Redistricting Committee Meeting

Monday, February 28, 2022 5:30 p.m.

Via Zoom

AGENDA

2022 Trumbull Redistricting Committee Meeting

Feb 28, 2022 5:30 PM

<https://us06web.zoom.us/j/86169392439?pwd=Z0RlempQdXIIYTVPWUt1dUZ1RWZ0U>

T09

Webinar ID: 861 6939 2439

Password: 169028

Join by telephone: (301) 715-8592 or (833) 548-0282 (Toll Free) /

Webinar ID: 861 6939 2439

1. Call to Order
2. Pledge of Allegiance
3. Roll Call
4. Approval of Feb 17, 2022 meeting minutes
5. Public Comment
6. New Business
 - a. Review, discuss and approve the final version of the map provided by Richard White
 - b. Review, discuss and approve the addendum wording to the boundary description list provided by Steve Earley.
 - c. Review, discuss and approve the Revised Draft Report.
 - d. Any other New Business including any new documents or data needed for committee review.
7. Old Business
8. Adjournment

Next meeting – Thursday March 3, 2022

Town of Trumbull
2022 Trumbull Redistricting Committee
Meeting Minutes
February 17, 2022 – 5:30 p.m.
Virtual Meeting – Zoom Videoconferencing

A regularly scheduled meeting of the 2022 Trumbull Redistricting Committee of the Town of Trumbull was held via videoconferencing on February 17, 2022.

Attendance

Members Present: Laurel Anderson, Committee Chairman
Jean Rabinow, Democratic Registrar of Voters
Tracy Vonick, Republican Registrar of Voters
Alissa Hall, Town Council District 3
Stephen Lemoine, Town Council District 5
Tom Kelly, Elector
Mark Block, Elector

Members Absent: None.

Also Present: Vicki A. Tesoro, Trumbull First Selectman
Richard White, Expert Volunteer
Steven Earley, Expert Volunteer
Dan Schopick, Town Attorney
William Chin, Director of Information Technology
Gia Mentillo, Committee Clerk

Chairman Anderson called the meeting to order at 5:30 p.m.

Pledge of Allegiance

Public Comment

There was no request to comment from any member of the public.

New Business

Vonick informed that the Registrar Office received the new U.S. Congressional District maps from the State which indicated that all of Trumbull remains in the 4th Congressional District.

Review and Discuss District Renaming

Chairman Anderson noted that she was unable to distribute materials to the Committee prior the meeting and asked that Richard White share his screen to present the data he prepared based on Vonick's question as to whether the current district numbering system, as displayed on map February 1, 2022: 8:33am, is numbered in a way that minimizes alterations to the existing district

layout. White displayed map February 1, 2022: 8:33am along with various data sets, exemplifying the approaches taken to conduct the necessary data analysis to answer Vonick's question.

White explained that he utilized U.S. Census data within Excel to compare all 531 Census Blocks within Trumbull based on several different criteria. First, he compared the populations of the existing Trumbull voting districts to the proposed districts which allowed him to identify if a significant portion of the existing voting district's population had been relocated to a differently numbered proposed district. He then did a similar analysis comparing populations amongst old House District lines in an attempt to identify any significant alterations. Lastly, he compared populations to the new House District lines. This led White to making the recommendation that the Committee leave the districting numbering as-is.

Chairman Anderson stated that she would like to include a comment in the Committee's final report to the Town Council which informs that the Committee looked into renumbering the districts but determined that it best to keep the current configuration. The Committee voiced support for this. Block requested that the Chairman also include a comment that the Committee attempted to find the historical reasoning for the current district numbering system and was unsuccessful.

Review and Discuss Boundary Description List Provided by Steven Earley

Chairman Anderson informed that the Committee amended map February 1, 2022: 8:33am on February 10th so that the westerly boundary of District 1 continues along Route 25 to the intersection of Monroe Turnpike. White amended the map in real-time.

Rabinow stated a need to update the westerly boundary description for District 1 to reflect the aforementioned changes made to the district lines by the Committee on February 10th, informing that the matching change would need to be made to the easterly boundary of District 3.

Chairman Anderson asked for clarification of the southerly boundary description of District 1 when referring to Country Club Road, pointing to graphical discrepancies between the Town map and the Census map. White informed that the U.S. Census data clarifies this to be solely a graphical discrepancy.

Lemoine questioned the southerly boundary description for District 1 regarding the area where Strobel Road meets Pinewood Trail. Earley stated that Strobel Road does intersect with Pinewood Trail but clarified that it is Pinewood Trail which terminates at that intersection while Strobel Road continues along to Booth Hill Road. No other comments were made regarding District 1.

Rabinow stated that the northerly boundary description of District 2 should be amended to read as "Country Club Road, Brookside Drive, Brookhedge Road, Old Stream Lane, Oldfield Road, southerly along Booth Hill Brook to Strobel Road, Strobel Road, Hemlock Trail, Bear Den Road, Pinewood trial, Strobel Road again, Booth Hill Road, the Shelton town line, each in part." Chairman Anderson and Lemoine agreed with this.

Lemoine questioned the easterly boundary description of District 2 in regards to Wildrose Lane, pointing to graphical discrepancies between the Town map and the Census map. White informed that he reviewed the U.S. Census data which confirmed that this was solely a graphical issue. Earley confirmed that this section of the Town line is at the intersection of Wildrose Lane and Isinglass Road.

Lemoine questioned the westerly description of District 2 in regards to Reservoir Avenue, again noting discrepancies between the Town map and US Census. Earley explained that this graphical issue was slightly different than others as Reservoir Avenue was moved in the 1970s and the Census Block was never properly amended to reflect that change. Meaning, the Census Block (and 134th State Assembly District line) truly runs through the center of a parcel as it follows the historic path of Reservoir Avenue. Rabinow clarified that the description was correct as-is, noting that that is how the discrepancy was traditionally addressed.

White, in real-time, created a map based of the February 1, 2022: 8:33am map which highlighted the three instances where discrepancies between the Town and US Census data occur.

Rabinow requested that the easterly boundary description for District 3 be amended to reflect the changes as requested in the discussion of the westerly boundary of District 1.

The Committee had no comments or questions regarding the boundary descriptors for Districts 4, 5, 6, or 7.

Earley confirmed that he would be able to make the aforementioned revisions to the boundary descriptions prior to the next regularly scheduled meeting.

Other New Business / Identify New Data or Documents Needed

Chairman Anderson stated that she would utilize the 2020 Trumbull Redistricting Committee's final report as a template to begin a rough draft of the 2022 Trumbull Redistricting Committee's final report which she would distribute prior to the next regularly scheduled meeting. She asked that the Committee take a final vote on boundary descriptors at said meeting prior to beginning discussions on the final report.

Old Business

There was no old business discussed.

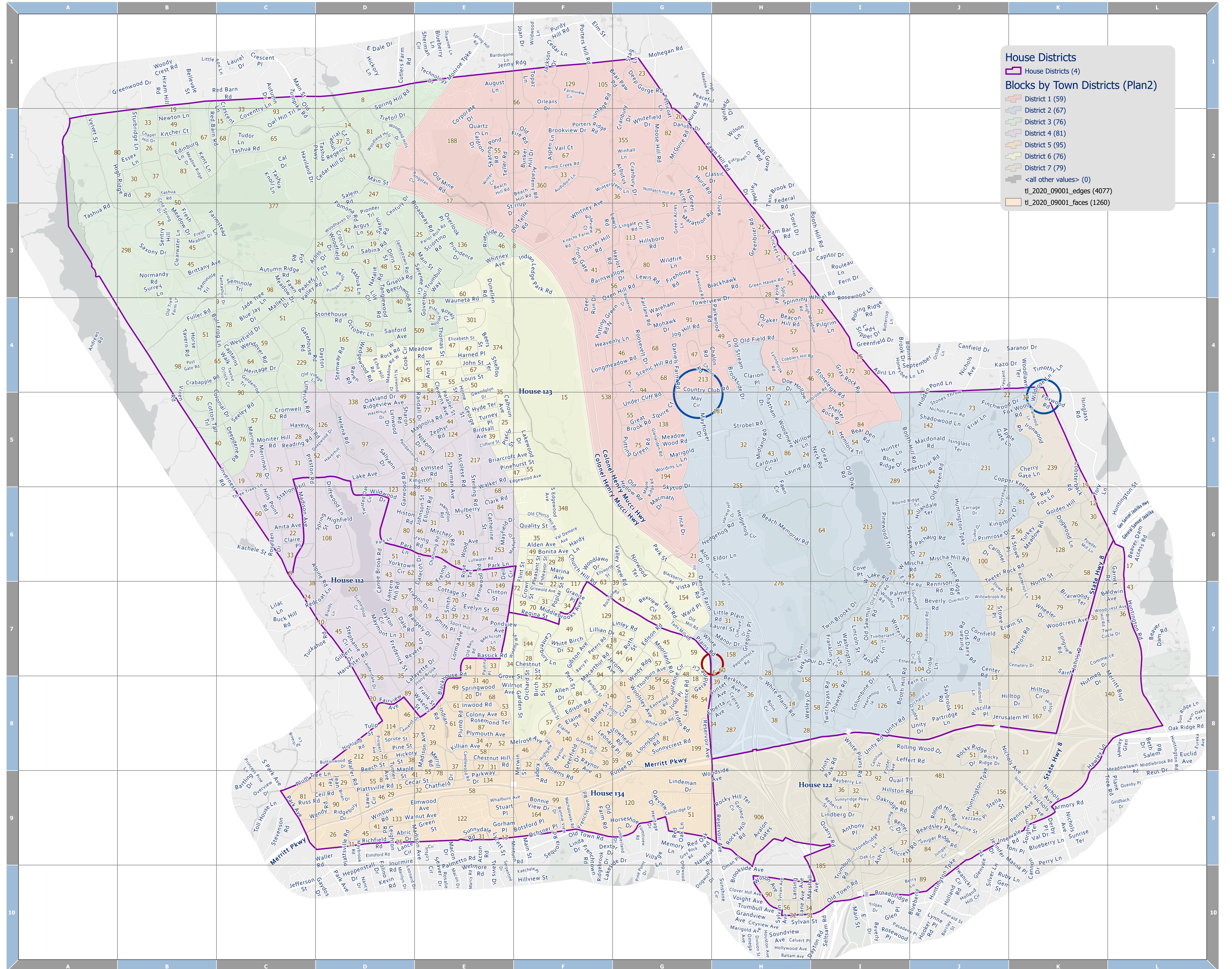
Adjournment

A motion to adjourn was made at 6:23p.m. by Block and seconded by Rabinow. The motion carried unanimously.

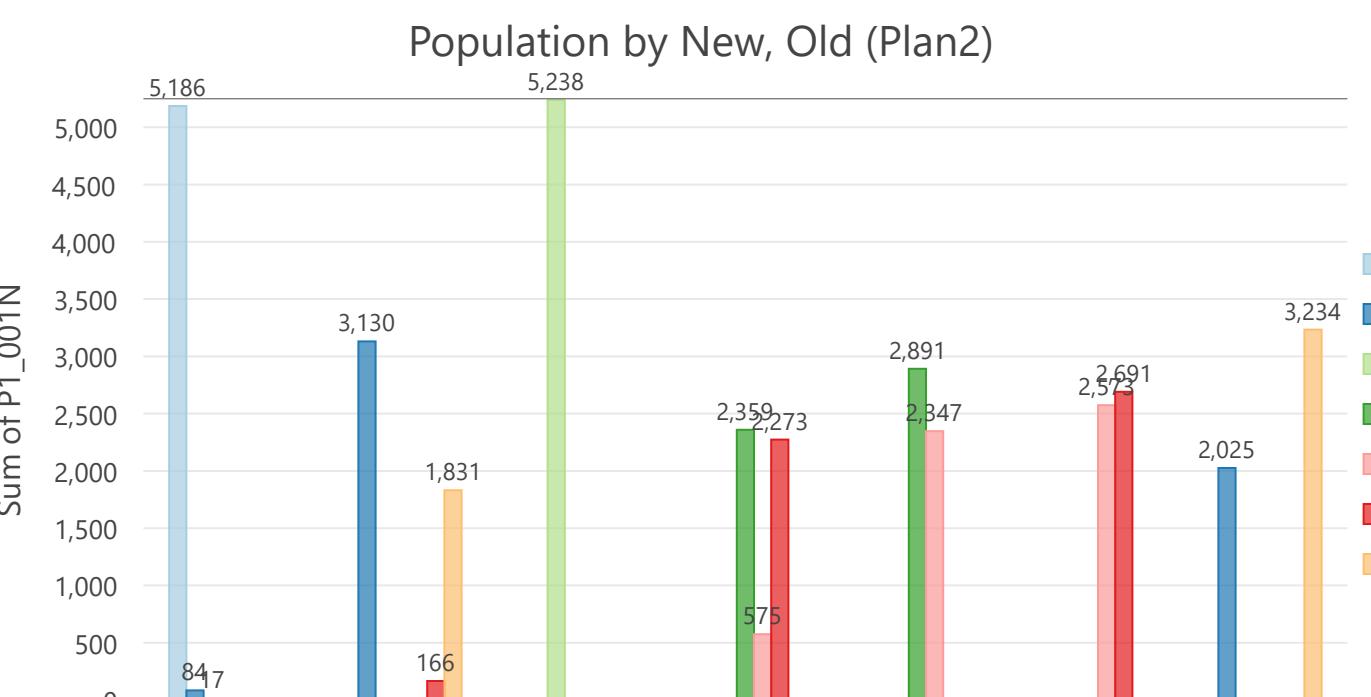
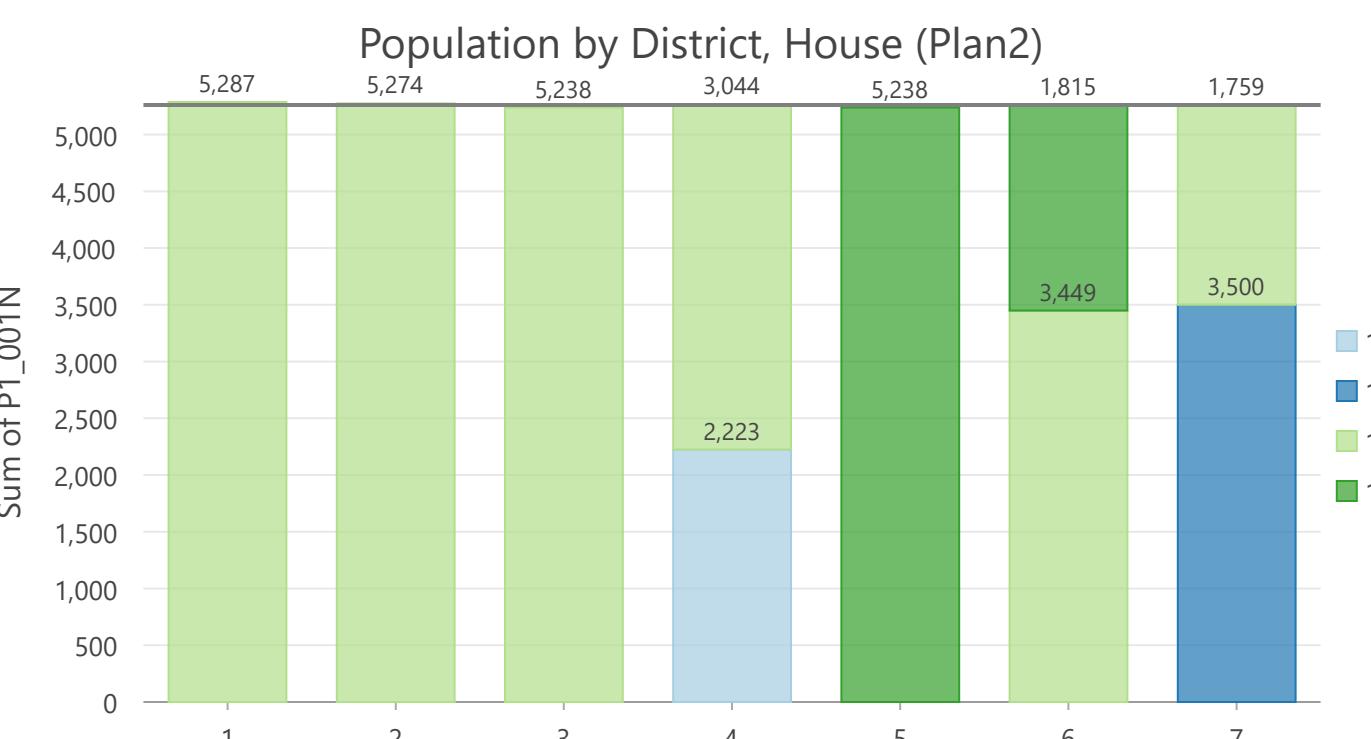
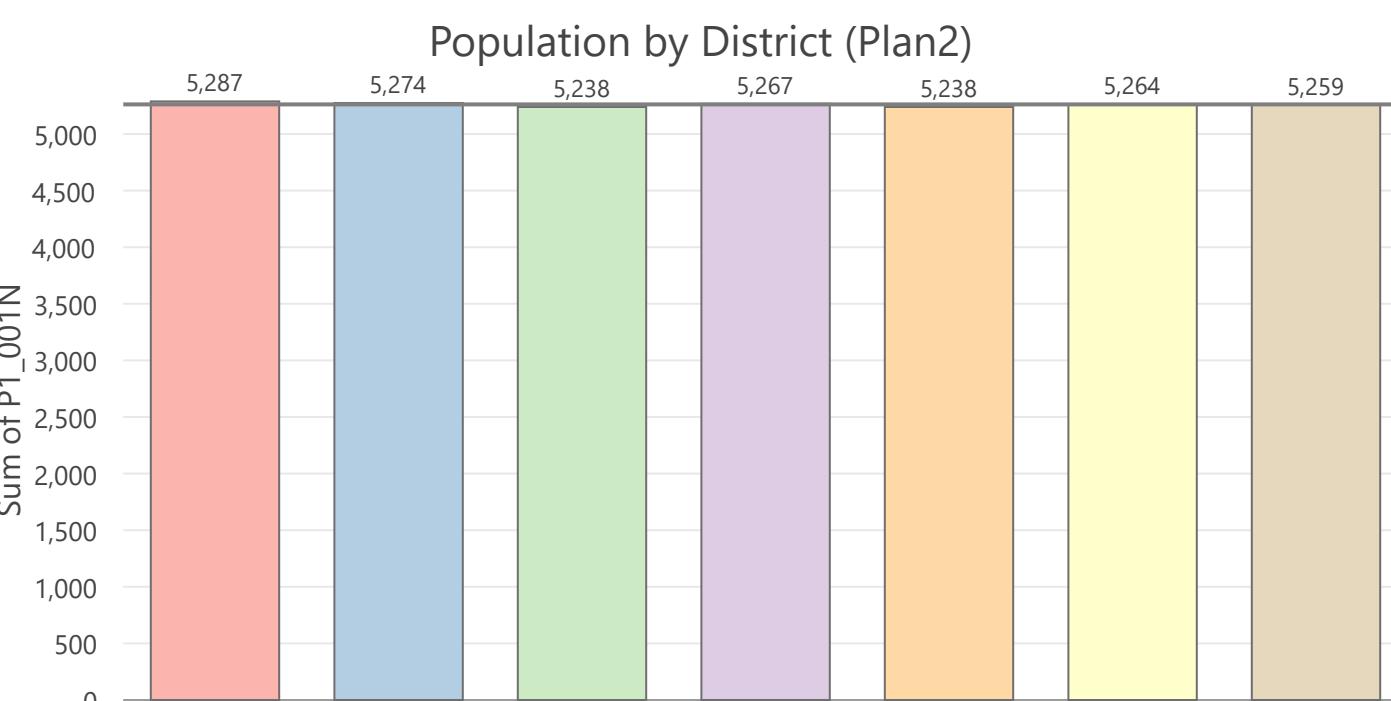
Respectfully Submitted,

Gia Mentillo
2022 Trumbull Redistricting Committee Clerk

Trumbull Redistricting 2022



Plan 2 -- Clockwise from Plan 1



Basic Data

Total Population: 36,827
 Population per District: 5,261
 Population per Member: 1,753.66

Sources
 Current Town Districts, Town of Trumbull, Engineering
 New House Districts, State of Connecticut
https://www.cga.ct.gov/rr/taskforce.asp?TF=20210401_2021%20Redistricting%20Project
 US Census 2020 Decennial Census
<https://www.census.gov/programs-surveys/decennial-census/about/rdo/summary-files.html>
 US Census Blocks, Fairfield County, CT
 US PL94-171, Summary Tape File, Fairfield County, CT

GBRC, Esri, HERE, Garmin, SafeGraph, GeoTechnologies, Inc., METI/NASA, USGS, EPA, NPS, US Census Bureau, USDA

Local District Boundary Description

(Revised 2/18/22)

District 1

Northerly: The Monroe town line.

Easterly: The Shelton town line, Booth Hill Road, each in part.

Southerly: Strobel Road, Pinewood Trail, Bear Den Road, Hemlock Trail, Strobel Road again, northerly along Booth Hill Brook, Oldfield Road, Old Stream Lane, Brookhedge Road, Brookside Drive, Country Club Road, Daniels Farm Road, Rte 25 Expressway, each in part.

Westerly: Rte 25 Expressway, Monroe Turnpike (Rte 111), each in part.

District 2

Northerly: Country Club Road, Brookside Drive, Brookhedge Road, Old Stream Lane, Oldfield Road, southerly along Booth Hill Brook to Strobel Road, Strobel Road, Hemlock Trail, Bear Den Road, Pinewood Trail, Strobel Road again, Booth Hill Road, the Shelton town line, each in part.

Easterly: Wild Rose Lane, Foxwood Road, Ironwood Road, Copper Kettle Road, Red Fox Lane, Primrose Drive, Huntington Turnpike (Rte 108), each in part.

Southerly: Unity Road, Merritt Parkway (Rte 15), each in part.

Westerly: Reservoir Avenue, along the line of the 134th State Assembly District, White Plains Road (Rte 127), Daniels Farm Road, each in part.

District 3

Northerly: Monroe town line.

Easterly: Monroe Turnpike (Rte 111), Rte 25 Expressway, each in part.

Southerly: Whitney Avenue, Main Street (Rte 111), Stonehouse Road, West Rock Road, Fieldcrest Drive, Old Coach Lane, Wedgewood Road, Asbury Road, Dayton Road, Old Village Lane, Limerick Road, Cromwell Road, Madison Avenue, Monitor Hill, Mariner Circle, Inverness Road, Deepdene Road, each in part.

Westerly: Easton town line.

District 4

Northerly: Deepdene Road, Inverness Road, Mariner Circle, Monitor Hill, Madison Avenue, Cromwell Road, Limerick Road, Old Village Lane, Dayton Road, Asbury Road, Wedgewood Road, Meadow View Drive, North Lynnwood Drive, Oakland Drive, Clemens Avenue, Ridgeview Avenue, Home Street, George Street, Lake Avenue, each in part.

Easterly: Main Street (Rte 111).

Southerly: Bassick Road, Blackhouse Road, Madison Avenue, Fairview Avenue, each in part.

Westerly: The Easton town line.

District 5

Northerly: Fairview Avenue, Madison Avenue, Blackhouse Road, Bassick Road, Main Street (Rte 111), Melrose Avenue, Edison Road, Woolsley Avenue, Thorburn Avenue, Moorland Road, Suzanne Circle, Lawrence Road, Geraldine Circle, Geraldine Place, each in part.

Easterly: Reservoir Avenue.

Southerly: The Bridgeport town line.

Westerly: Fairfield Town Line, Easton Town Line, each in part.

District 6

Northerly: Old Coach Lane, Fieldcrest Drive, West Rock Road, Stonehouse Road, Main Street (Rte 111), Whitney Avenue, each in part.

Easterly: Rte 25 Expressway, Daniels Farm Road, White Plains Road, along the line of the 134th State Assembly District, Reservoir Avenue, each in part.

Southerly: Geraldine Place, Geraldine Circle, Lawrence Road, Suzanne Circle, Moorland Road, Thorburn Avenue, Woolsley Avenue, Edison Road, Melrose Avenue, each in part.

Westerly: Main Street (Rte 111), Lake Avenue, George Street, Home Street, Ridgeview Avenue, Clemens Avenue, Oakland Drive, North Lynnwood Drive, Meadow View Drive, Wedgewood Road, each in part.

District 7

Northerly: Merritt Parkway (Rte 15), Unity Road, Huntington Turnpike (Rte 108), Primrose Drive, Red Fox Lane, Copper Kettle Road, Ironwood Road, Foxwood Road, Wild Rose Lane, each in part.

Easterly: The Stratford town line.

Southerly: The Bridgeport town line.

Westerly: Reservoir Avenue.

Notes:

1. In the boundary descriptions above, the dividing lines between districts run down the middle of the named streets, brooks, and other landmarks. So, for example, when a District 5 boundary is described in part as "Northerly: Fairview Avenue ..." the middle of Fairview Avenue is the dividing line, and all the houses south of that north boundary are in the district, and all of the houses north of that line are in another district, in this case District 4.
2. The terms "northerly," "easterly," "southerly," and "westerly" are approximate. For example, a street that is part of a northerly boundary may run east-west, northeast-southwest, southeast-northwest, etc.



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Final Report of the 2022 Trumbull Redistricting Committee Presented to the Trumbull Town Council March 8, 2022

Summary of the work of the Committee

In compliance with the Town Council establishing resolution, the Committee developed a redistricting plan comprising voting districts of substantially equal populations and a list of the specific boundary lines of each of those districts.

Committee Creation, Duties, Composition and Timeline

The 2022 Trumbull Redistricting Committee was established by the Trumbull Town Council on January 6, 2022 under RESOLUTION TC29-22 which stated:

1. The 2022 Trumbull Redistricting Committee be and the same is hereby established;
2. The said Committee shall consist of seven (7) members comprising the two (2) Registrars of Voters, two (2) Town Council members, one from each political party, and three (3) electors of the Town of Trumbull;
3. The said Committee shall recommend to the Town Council a redistricting plan comprising voting districts of substantially equal populations, including the specific boundary lines of each of those districts;
4. The said Committee shall hold its organizational meeting no later than February 1, 2022; and;
5. The said Committee shall render its final report to the Council no later than April 4, 2022.

On January 6, 2022, the Town Council voted to appoint the following persons to serve on the committee: Alissa Hall as the Democratic Town Council member, and three electors of the Town, Laurel Anderson, Tom Kelly and Mark Block. Ms. Anderson was also appointed to serve as Committee Chairperson. The committee membership consisted of six (6) persons from its creation until a subsequent vote was taken on February XXX to appoint Stephen Lemoine, Republican member of the Town Council, to the committee. Jean Rabinow, Democratic Registrar of Voters and Tracy Vonick, Republican Registrars of Voters, were automatically members of the committee.

Summary of Guidelines used by the Committee

By unanimous vote the committee agreed to work under the following guidelines:

1. 2020 US Census data is the most currently available and must therefore be used to create the districts.

2. Voter registration data would not be reviewed or used in any deliberations or decisions made by the Committee.
3. Residence locations of current Council members would not be reviewed or used in any deliberation of the committee.
4. Census Blocks cannot be split in designing districts.
5. Recommend a plan that has as few “split” districts as possible, i.e. local voting districts with multiple State Representative districts.
6. District population breakdowns would comply with “one person, one vote” state statute.
7. Deadline for report presentation to the Town Council March 28, 2022.
8. The committee decisions would not consider polling place locations or impact on voter turnout.

By a vote of four (4) yes and two (2) abstentions, the committee also agreed to use seven (7) districts as the basis for its work and decisions. Voting “yes” were committee members Laurel Anderson, Alissa Hall, Tom Kelly and Jean Rabinow. Those choosing to abstain from voting were Mark Block and Tracy Vonnick.

Summary of Expert volunteers who assisted the Committee

The committee agreed to enlist the services of GIS and mapping expert volunteers to assist them in their work. The volunteers recruited by the Committee were Richard White and Stephen Earley. Richard White, head of research and development at LightBox, has years of GIS and mapping experience and assisted the 2020 Redistricting Committee. Stephen Earley, Public Works Survey Party Chief in the Town of Trumbull Engineering Department has been instrumental in the review of boundary description borders for voting districts in the Town for many years and also assisted the 2020 Redistricting Committee. The vote to use the services of Mr. Earley was unanimous and the vote to use of the services of Mr. White was 5 in favor, one opposed. Those voting in favor were Laurel Anderson, Alissa Hall, Tom Kelly, Jean Rabinow and Tracy Vonnick; Mark Block voted no.

In addition, Town attorney Daniel Schopick attended meetings and was able to clarify State statute as well as procedural issues that arose.

Committee Research and Deliberations

Committee members met at public meetings beginning on January 13, 2022 , via Zoom videoconference, and ending on March ~~XX~~, 2022 calling upon experts to appear before the committee to review legal, census and geographic information systems (GIS) issues that needed to be considered.

The Connecticut General Assembly (CGA) was responsible for redrawing State Representative districts based on the results of the 2020 US Census data. A bipartisan Reapportionment Committee of the CGA is charged with preparing the plan and the General Assembly had to approve it by September 15, 2021 with a two-thirds vote in each chamber. That committee was made up of eight legislators (two from each party's caucus in the Senate and House of Representatives). The Reapportionment Committee decision divided Trumbull between four, rather than the prior three, House Districts. Trumbull is now divided between State House Districts 112, 122, 123 and 134. Based on the 2020 US Census data, the existing Town District boundaries would have required only minor adjustment to remain substantially equal in population. However, the requirement to now accommodate four State House Districts within the Town voting district structure required a great deal of deliberation and adjustment.

The committee based their deliberations on several key points: create substantial districts with substantial equal population, create districts with the fewest number of split districts (multiple State Representative districts in one local district), leave as many existing districts unchanged as possible and create districts that looked cohesive in shape. Although new housing developments in town will change the populations of several districts, the committee could not consider those future changes in its decision making as it must be guided by the data provided by the 2020 US Census only.

The committee decided to create maps of the district layouts as a starting point for their deliberations. Mr. White offered to work on some options for seven district formats that would have substantially equal population and would take into account the Key points enumerated by the Committee. The committee requested that he begin his work by leaving untouched existing Districts 3 and 1 in the northern section of Town as they were still all in the 123rd State Representative district. The committee asked that he then work clockwise through the other districts modifying them as needed to conform to the key points. Mr. White originally presented the committee with three versions of the district lay-out and later, offered modified versions based on discussions with committee member Mr. Vonick. The committee used on-line mapping in real-time provided by Richard White as well as paper maps printed through the Town by Stephen Earley to inform their discussions on district layouts. The committee voted on a final version of the district layout by a vote of XX to XX.

Mr. Earley offered to work on a draft set of boundary descriptions based on the map layout approved by the committee. The committee reviewed the boundary descriptions against the map provided and in real time during a meeting was able to agree to written boundary descriptions.

In addition, the committee discussed the district numbering system and if offering a numbering change to the Town Committee was within its purview. It also discussed whether changing the numbering made sense. The committee was not able to determine the history of the numbering system and upon review with the two Registrars determined that changes to the number system would create an enormous amount of work for their office due to limitations with the Connecticut Voter Registration System (CVRS) database. The committee decided not to present a District numbering change to the Town Council.

Proposed Redistricting Plan

The committee **unanimously (or actual eventual vote)** recommends to the Trumbull Town Council that the seven voting districts in Trumbull be organized as per the map and boundary descriptions attached hereto.

In compliance with its charge to create districts with substantially equal populations, the committee, created districts with the following population totals:

- District 1 = XXXX
- District 2 = XXXX
- District 3 = XXXX
- District 4 = XXXX
- District 5 = XXXX
- District 6 = XXXX
- District 7 = XXXX

The proposed redistricting plan uses the 2020 US Census data, creates three “split” voting districts, **splits no census blocks(?)** and is within **XX** votes from the lowest populated district to the highest, thereby achieving substantially equal districts. The committee was unable to determine a format under which the districts could be created with fewer split districts but the two Registrar of Voters were accepting of this number of splits.

Closing Statement

The committee deliberations focused on the charge it was given, and the tight timeline it was given for completion of its task. The committee was mindful of both the deadline created by the Town Council but also of the need to provide the Office of the Registrar of Voters as much time as possible to complete their update of the CVRS database prior to the August 9, 2022 Primary elections. To that end, the committee met at least weekly and often twice weekly over the approximately 60 days of its deliberations to complete the work.

The Committee wishes to acknowledge the invaluable expertise, assistance, and support provided by both Mr. Richard White and Mr. Stephen Earley which helped to make a challenging task much easier.

In addition, the committee wishes to thank the following individuals for their assistance: Bill Chin, Town of Trumbull Director of Information Technology, Gia Mentillo, Clerk of the Committee, and Daniel Schopick, Trumbull Town Attorney.

This concludes the work of this committee and we are pleased to present this final report to the Trumbull Town Council.

Respectfully submitted

Laurel Anderson, Chairperson
Mark Block
Alissa Hall
Tom Kelly
Steve Lemoine
Jean Rabinow
Tracy Vonick

Attachments

- Boundary descriptions
- Voting districts map dated xx/xx/2022
- State Statute covering districts and one person, one vote

Richard White had suggested in an email that we should document the three areas of concern:

- **Country Club Road** – between Daniels Farm Road and Fairway Lane – District 1 is to the north, on the LHS between 1 and 55 and District 2 is to the south, on the RHS between 2 and 58.
Note: this is an alignment issue between the US Census lines and common basemaps, aerial imagery, and the Town of Trumbull GIS data.
- **Wildrose Lane** – District 2 is to the west, on the LHS between 1 and 99 and District 7 is to the east on the RHS between 2 and 92.
Note: this is an alignment issue between the US Census lines and common basemaps, aerial imagery, and the Town of Trumbull GIS data.
- **Reservoir Road** – between Berkshire Avenue and White Plains Road – District 2 contains both sides of the actual street segment, on the LHS between 3101 and 3199 and on the RHS between 3056 and 3198.
Note: this is NOT an alignment issue. We should not reference Reservoir Road in this instance, but rather the State House District Boundaries.

Should these be added to the final report somewhere?