



# Town of Trumbull

5866 MAIN STREET  
TRUMBULL, CT 06611  
203-452-5005

## 2022 TRUMBULL REDISTRICTING COMMITTEE

LAUREL ANDERSON, CHAIRMAN  
MARK BLOCK  
ALISSA HALL  
TOM KELLY  
STEPHEN LEMOINE  
JEAN RABINOW  
TRACY VONICK

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### **2022 Trumbull Redistricting Committee Meeting**

**Thursday, March 10, 2022 5:30 p.m.**

**Via Zoom**

### **AGENDA**

2022 Trumbull Redistricting Committee Meeting  
Mar 10, 2022 5:30 PM

<https://us06web.zoom.us/j/83689464653?pwd=L3MvRTFSaldBY2lrcnRiUW95WEdBUT09>

Webinar ID: 836 8946 4653

Password: 389868

Join by telephone: (312) 626-6799 or (888) 475-4499 (Toll Free) /  
Webinar ID: 836 8946 4653

1. Call to Order
2. Pledge of Allegiance
3. Roll Call
4. Public Comment
5. Approval of minutes for the February 24, February 28 and March 3 2022 meetings
6. New Business
7. Old Business
8. Adjournment

**Town of Trumbull**  
**2022 Trumbull Redistricting Committee**  
**Meeting Minutes**  
**February 24, 2022 – 5:30 p.m.**  
**Virtual Meeting – Zoom Videoconferencing**

A regularly scheduled meeting of the 2022 Trumbull Redistricting Committee of the Town of Trumbull was held via videoconferencing on February 24, 2022.

**Attendance**

**Members Present:** Laurel Anderson, Committee Chairman  
Jean Rabinow, Democratic Registrar of Voters  
Tracy Vonick, Republican Registrar of Voters  
Alissa Hall, Town Council District 3  
Stephen Lemoine, Town Council District 5  
Tom Kelly, Elector  
Mark Block, Elector

**Members Absent:** None.

**Also Present:** Vicki A. Tesoro, Trumbull First Selectman  
Richard White, Expert Volunteer  
Steven Earley, Expert Volunteer  
William Chin, Director of Information Technology

Chairman Anderson called the meeting to order at 5:31 p.m.

**Pledge of Allegiance**

**Public Comment**

There was no request to comment from any member of the public.

**Approval of Feb. 10, 2022 and Feb. 14, 2022 Meeting Minutes**

MOTION MADE (Block), seconded (Rabinow) to approve the February 10, 2022 Regular Meeting Minutes. The motion carried unanimously.

**Vote: 7-0** **Motion Carried**

MOTION MADE (Block), seconded (Rabinow) to approve the February 14, 2022 Regular Meeting Minutes. The motion carried unanimously.

**Vote: 7-0** **Motion Carried**

**New Business**

Review / Discuss Map Change from Last Meeting & Other Areas of Concern Raised by Richard White

Chairman Anderson informed that she reached out to the CT General Assembly 2021 Redistricting Committee staff in an attempt to get the written boundary descriptions of the House Representative districts, but was informed that such a document does not exist. Meaning, she was not able to obtain state level documentation which afforded clarification regarding the issues with Reservoir Avenue raised by White and other Committee members in previous meetings. Rabinow clarified that as long as the boundary descriptor is worded as following along the 132<sup>nd</sup> House District line, then the Registrar Office will be able to allocate residents on the disputed parcel to the appropriate voting district. The Committee voiced support for leaving the boundary descriptor as-is. Earley stated that he would work to obtain the addresses of the individual buildings on the disputed parcel.

Vonick questioned whether there could be a notation added to the property's field card stating that residents of one building on the property would be voting in a different district than those in the other building. Earley stated that they could request that of the Tax Assessor, but he was unsure as to whether or not they would be able to do so. Rabinow proposed identifying the address with the Registrar Office so that they can have their voter database flag that property if anyone where to ever occupy those structures as residences. White stated he would like to provide the Registrar Office with a map highlighting the areas of concern identified by the Committee.

Rabinow stated that she intends to write to U.S. Representative Hime's office to see if they can facilitate a conversation with the U.S. Census Department to attempt to get the U.S. Census Blocks to align more clearly with our Town maps in time for the next decennial census.

Chairman Anderson questioned if such a recommendation should be included in the Committee's final report to the Town Council. Rabinow stated that the electors could simply convey the information to the Tax Assessor's. The Committee voiced opposition to this.

White reminded the Committee that they must factor in Trumbull's prisoner population to the final voting district format and population totals. He informed that a perfect population distribution amongst voting district would result in 5,261 people per district, adding that the current breakdown is within 100 person deviation of that. He stated that he would be able to provide the Committee with a new map including the 15 prisoners in Town using the method discussed at during the Committees initially meetings.

Block asked for a copy of the Voting District Map with the House District Boundaries shown. Chairman Anderson stated that she had such a copy which she would distribute.

Vonick noted that where split voting district occur there is a fairly even population distribution amongst the two House Districts within said voting district.

Review / Discuss Final Changes to Revised Boundary Description Provided by Steven Earley

Vonick asked whether the Committee would be including a general notation in their final report providing additional information as to how to interpret boundary descriptors as previously

discussed. The Committee voiced support for doing so. Rabinow volunteered to draft the verbiage for the notation to be added to the end of the boundary descriptors.

Chairman Anderson noted that the Committee would postpone the final vote on the boundary descriptor to the next meeting to allow for incorporation of the aforementioned notation.

### Review / Discuss Draft Report

Chairman Anderson informed that she utilized the framework of the 2020 Trumbull Redistricting Committee final report to create the rough draft of the 2022 Trumbull Redistricting Committee final report which she distributed to the Committee. The Committee thanked the Chairman for her efforts.

Block shared editorial comments, noting he did not have any substantial changes. He stated he would like to amend the statement on page two regarding the Committee's approval of the district layout to say a majority approval rather than a unanimous approval.

Rabinow shared concerns about Block's editorial comments, stating that she does not feel that the report should refer to the electors' political party affiliation as it is not relevant to the report. However, she stated that if such information is included then it should read as "democratic" rather than "democrat." She also informed that the vote to approve the district layout should list the names of those in favor and opposed to the vote rather than using the term "majority." Kelly voiced agreement with Rabinow, noting that he did not have enough time to review the document with Block's comments and that he would prefer to discuss those comments more thoroughly in the next regularly scheduled meeting.

Chairman Anderson asked if there was a need to identify anyone's political party at any point, specifically referring to the two Town Council members on the Committee. Vonick stated that he has no preference for whether or not his political party affiliation is included in the Committee's final report, adding that he does feel it necessary to include that information in reference to the two Town Council members, Hall and Lemoine.

Block stated that he included the party affiliations in his revisions to the document because it is the charge of the Committee to have a certain number of members from each party and the electors are typically listed by party affiliation. Vonick stated that Committee members should be referenced in a manner consistent with that initial charge. Chairman Anderson stated that she would include the party affiliations in the newest draft of the Committee's final report.

### Other New Business Including New Documents / Data Needed for Committee Review

Vonick as we near the end of this Committee does it make sense for us to reach out to the Town Council with our rough draft so that there is an opportunity for us to address any of their concerns in advance of the approval deadline. The Committee voiced opposition to this.

### Old Business

There was no old business discussed.

## **Adjournment**

A motion to adjourn was made at 6:36p.m. by Rabinow and seconded by Block. The motion carried unanimously.

Respectfully Submitted,

Gia Mentillo  
2022 Trumbull Redistricting Committee Clerk

**Town of Trumbull**  
**2022 Trumbull Redistricting Committee**  
**Meeting Minutes**  
**February 28, 2022 – 5:30 p.m.**  
**Virtual Meeting – Zoom Videoconferencing**

A regularly scheduled meeting of the 2022 Trumbull Redistricting Committee of the Town of Trumbull was held via videoconferencing on February 28, 2022.

**Attendance**

**Members Present:** Laurel Anderson, Committee Chairman  
Jean Rabinow, Democratic Registrar of Voters  
Tracy Vonick, Republican Registrar of Voters  
Alissa Hall, Town Council District 3  
Stephen Lemoine, Town Council District 5  
Tom Kelly, Elector  
Mark Block, Elector

**Members Absent:** None.

**Also Present:** Vicki A. Tesoro, Trumbull First Selectman  
Richard White, Expert Volunteer  
Steven Earley, Expert Volunteer  
Dan Schopick, Town Attorney  
William Chin, Director of Information Technology  
Gia Mentillo, Committee Clerk

Chairman Anderson called the meeting to order at 5:31 p.m.

**Pledge of Allegiance**

**Public Comment**

There was no request to comment from any member of the public.

**Approval of Feb. 17, 2022 Meeting Minutes**

MOTION MADE (Block), seconded (Rabinow) to approve the February 17, 2022 Regular Meeting Minutes. The motion carried unanimously.

**Vote: 6-0** **Motion Carried**

**New Business**

Review / Discuss / Approve Final Version of Map Provided by Richard White

Chairman Anderson noted that the newest version of the district map created by Richard White was distributed to the Committee prior to the meeting and asked for comment. Rabinow asked whether or not the Committee intended to keep the red circles highlighting their concerns regarding discrepancies between the Town's and the U.S. Census's data. The Chairman clarified that the circles are meant to work in tandem with the comments drafted by the Committee regarding discrepancies amongst data sources. White stated that he could create two separate maps, one with the circles and one without.

Hall stated it would be beneficial to her and Lemoine to have the aforementioned comments and corresponding map on-hand when discussing the final report with the Town Council. Lemoine seconded this comment.

Chairman Anderson stated that the district map to be included in the Committee's final report would not include the three (3) red circles and asked the Committee if they would like to include the district map with the red circles as an addendum to the final report. Rabinow stated that the map which highlights data concerns has already been shared with the public and included with meeting materials, making it a historical document which can be referred to at any time if deemed necessary. The Committee decided not to include the map with the red circles in their final report.

Earley noted that he would like to see the issue at the intersection of Reservoir Avenue and White Plains Road be rectified with the State and U.S. Census Bureau as it has been a re-occurring point of discussion for three redistricting committees to-date.

Chairman Anderson asked that White prepare two separate maps for the next regularly scheduled meeting, one including the red circles to be used by Hall and Lemoine and one without the circles to be included in the Committee's final report to the Town Council.

Hall informed that she and Lemoine discussed providing the final report to the Town Council prior to their April meeting for which the report is on the Agenda, adding that the intent is to allow each caucus time to review the document and provide necessary feedback prior to the Council voting on the document. White stated that it may not be in the Committee's best interest to provide the final report to the Town Council without someone there to explain and support the document. Chairman Anderson volunteered to join those meetings in addition to the regularly scheduled April Town Council meeting. However, Atty. Schopick clarified that only members of the Town Council can participate in caucus meetings. Kelly voiced concerns for having the document discussed separately amongst individual caucuses as such meetings do not allow for public attendance or comment. Chairman Anderson stated that providing the final report to the Town Council as early as possible would allow for a more thorough discussion and afford Hall and Lemoine time to address initial questions and concerns from the council, adding that she would be in attendance for the April Town Council meeting during which she would be able to further advocate for the report and address any final concerns of council members.

Lemoine stated that there should not be an assumption that he or Hall will be advocating for the report amongst their caucuses. Atty. Schopick stated that if there are varying opinions within the Committee, then a minority report should be created and submitted to the Town Council for consideration in conjunction with the Majority Report being submitted by the 2022 Trumbull

Redistricting Committee. Kelly again voiced concerns for caucuses discussing such reports without the public in attendance. Lemoine stated that there would be a minority report created.

Kelly questioned whether the decision by some committee members to submit a Minority Report was indicative of them having already decided that they do not support the Majority Report, adding that the Committee should consider taking their final vote if that was in fact the case. Block stated that he was not prepared to make a final decision on the report at that time, adding that, regardless of anyone's current positioning, the Committee has an obligation to continue and finalize the process of curating a final report for the Town Council. Block stated though there may not be unanimous support for all the elements of the final report amongst the Committee, they should still put in their best efforts to produce a quality report.

Review / Discuss / Approve Addendum Wording to the Boundary Description List Provided by Steven Earley

Chairman Anderson asked that Rabinow read into the record the proposed addendum to the boundary descriptions as prepared by her in preparation for this meeting. Rabinow read the following addendum aloud:

“1: In the boundary descriptions above the dividing lines between districts run down the middle of the named streets, brooks, and other landmarks. So, for example, when a district five (5) boundary is described in part as “northerly Fairview Avenue” the middle of the Fairview Avenue is the dividing line and all the houses south of that north boundary in the district and all the houses north of that line are in another district, in this case district four (4). 2: The terms northerly, easterly, southerly, and westerly are approximate. For example, the street that is part of a northerly boundary may run east-west, northeast-southwest, southeast-northwest, etc.”

White proposed changing “brooks” to “water ways.” Earley proposed using “water course” or “body of water.” Rabinow stated she would change it to say, “water courses.”

MOTION MADE Rabinow, SECONDED Hall to accept the revised addendum to the boundary descriptors and include it in the Committee's final report. The motion carried unanimously.

**7 – 0 Motion Carried**

Chairman Anderson asked if the Committee was comfortable voting on the boundary descriptors to be included in the final report. Block stated that he would prefer to vote on the descriptors as part of the vote on the final report rather than conducting a separate vote for the descriptors themselves. Rabinow, Kelly, Lemoine stated that they would be comfortable taking the vote at the time.

MOTION MADE Rabinow, SECONDED Hall to accept the most recent version of the boundary descriptors, as sent out to the Committee in preparation for this meeting, with the aforementioned notation to the bottom of the page. The motion carried. *Vonick abstained.*

**5- 1 (Lemoine) Motion Carried**

Chairman Anderson stated that the Committee would place a vote on the Final Map as presented by Richard White during the next regularly scheduled meeting. Block questioned whether or not it was necessary to vote on the map separately as opposed to including it in the Committee's



final report and, therefore, voting on it in conjunction with said report. Atty. Schopick informed that either approach is acceptable, noting that the Committee may want to take a vote simply to endorse the map although it may be redundant.

Hall asked if the Committee could further discuss any disagreements amongst themselves which have resulted in the creation of a minority report. Rabinow stated it may be best to delay such discussion to the following meeting after there has been time to curate the minority report. Atty. Schopick clarified that the Committee could either make a motion to re-open the vote to approve the boundary descriptors or someone could simply pose a question for discussion, leaving the vote as-is.

Hall asked Lemoine why he voted in opposition to the boundary descriptions. Lemoine stated that a minority report would be coming out.

### Review / Discuss / Approve the Revised Draft Report

Chairman Anderson shared her screen to present the newest version of the Committee's final report. She highlighted the areas where she made changes as requested by the Committee during their last regularly scheduled meeting and highlighted areas that are still missing information (particularly the final meeting date of the Committee and the vote to approve the final report).

Additionally, the Chairman asked for clarification as to when Lemoine became an official member of the Committee. Atty. Schopick confirmed the date to be February 7, 2022.

Chairman Anderson asked that White send her the population count for each of the newly proposed voting districts to be included in the final report. She also asked for confirmation that no census block had been split. White confirmed this to be true.

Rabinow asked that a change be made to the first paragraph of page four (4) to state "Registrars of Voters" as opposed to "Registrar of Voters." The Chairman made the change.

White asked if the final report refers to how Trumbull's prisoner population was accounted for in the redistricting process. The Chairman stated that it was not currently part of the document but asked Rabinow to work on the verbiage regarding the Committee's consideration of Trumbull's prisoner population of 15 people.

Block asked that the wording of the Committee's vote on page three (3) be changed, noting that he did not vote in favor of the proposed district "layout" as described but rather on the boundary descriptors. Chairman Anderson stated that she would change the wording of that vote to say "boundary descriptions."

Block stated that, regardless of whether he agrees or disagrees with the final report of the Committee, my view of my role as a member of the Committee was to ensure that what is presented to the Town Council is as complete and accurate as possible based on the majority of the Committee and conforms to CT state statute. Hall stated that she questioned the reasoning for the minority documents to work to get the Committee on the same page and work to rectify any concerns now, noting she did not want to single anyone out.

Other New Business Including New Document / Data Needed for Committee Review

Chairman Anderson asked for requests for documentation. The Committee had no requests.

Block questioned how the Committee would approve minutes if they were not all submitted by the Committee final meeting on March 3<sup>rd</sup>. Atty. Schopick stated that there will always be one last set of meeting minutes that is not formally approved by any committee, noting that anyone who has any issues of substance can put a not into the Town Council or reach out to Chairman Anderson to rectify the issues.

**Adjournment**

A motion to adjourn was made at 6:31p.m. by Block and seconded by Rabinow. The motion carried unanimously.

Respectfully Submitted,

Gia Mentillo  
2022 Trumbull Redistricting Committee Clerk

**Town of Trumbull**  
**2022 Trumbull Redistricting Committee**  
**Meeting Minutes**  
**March 3, 2022 – 5:30 p.m.**  
**Virtual Meeting – Zoom Videoconferencing**

A regularly scheduled meeting of the 2022 Trumbull Redistricting Committee of the Town of Trumbull was held via videoconferencing on March 3, 2022.

**Attendance**

**Members Present:** Laurel Anderson, Committee Chairman  
Jean Rabinow, Democratic Registrar of Voters  
Tracy Vonick, Republican Registrar of Voters  
Alissa Hall, Town Council District 3  
Stephen Lemoine, Town Council District 5  
Tom Kelly, Elector  
Mark Block, Elector

**Members Absent:** None.

**Also Present:** Vicki A. Tesoro, Trumbull First Selectman  
Richard White, Expert Volunteer  
Steven Earley, Expert Volunteer  
Dan Schopick, Town Attorney  
William Chin, Director of Information Technology  
Gia Mentillo, Committee Clerk

Chairman Anderson called the meeting to order at 5:34 p.m.

**Pledge of Allegiance**

**Public Comment**

There was no request to comment from any member of the public.

**New Business**

**Review and Vote On Acceptance of Final Version of the Map Provided by Richard White**

White shared his screen to present to the Committee the final version of the proposed voting district map which he entitled “Committee Final Report.” He stated that he implemented changes to the district map as requested by the Committee in the previous meeting, noting the removal of the red circles, incorporation of house district labels, and inclusion of a color key. He stated his intent label each voting district on the map in addition to identifying them within the key and showed the Committee where such labels would be placed.

Vonick requested that White do a brief walk through of the map for clarity and posterity. White pointed to each proposed voting district on the map identifying their labels and the associated house districts, stating the following: District 1 is red, District 2 is blue, District 3 is green, District 4 is purple and is split amongst two House District, District 5 is orange, District 6 is yellow and split amongst two House District, and District 7 is beige and split amongst two House Districts.

Block asked what the difference of population was between the largest and smallest proposed voting districts as presented in the map Committee Final Report. White stated the difference to be 49 people. Kelly stated that the largest deviation from the optimal population total per voting district was 26 people.

Kelly thanked both expert volunteers for their efforts and quality of work produced, noting how incredible it is to have voting districts with such nearly equal populations.

Vonick asked whether the Committee intends to keep the census block labels showing resident count on the map included with the final report. White stated that it may be best to keep that information on the map so that the Town Council can utilize it if need be, noting that a separate map without such labels would be created by the Trumbull Engineering Department to be distributed to the Registrars Office and community. The Committee decided to keep the population labels on the map to be attached to the final report.

MOTION MADE (Rabinow), seconded (Kelly) to accept the map entitled Committee Final Report provided by Richard White as an attachment to the Committee's final report. The motion carried.

**Vote: 6 – 1 (Lemoine)**

**Motion Carried**

#### Review and Vote On acceptance of the Final Version of the Report to the Town Council

Chairman Anderson shared her screen and showed the changes she made to the final report as requested by the Committee during the previous meeting, thanking Rabinow for her contributions in drafting various elements. The Chairman informed that she included an excerpts from the Town Charter and State Statutes which address the process by which districts are amended in Trumbull and informs of the one-person one-vote mandate. These elements were included as supporting materials for the guidelines put forth by the Committee during their initial meetings.

MOTION MADE (Kelly), seconded (Hall) to approve the Committee's final report to the Town Council as presented by Chairman Anderson. The motion carried. *Vonick abstained.*

**Vote: 4 – 2 (Lemoine and Block)**

**Motion Carried**

Block asked whether the Committee would have an opportunity to vote on the remaining three sets of minutes not yet approved or if there was a need to conduct an additional meeting after all such minutes have been posted and reviewed. Atty. Schopick informed that there was no method by which the Committee members could vote on the meeting minutes other than conducting a meeting to do so. He stated that no matter the circumstance there will always be one final set of minutes not formally approved, adding that any member who wishes to have a set of minutes revised may bring their concerns to Chairman Anderson.

MOTION MADE (Vonick), seconded (Rabinow) to conduct a meeting on Thursday, March 10, 2022 to approve the meeting minutes from February 24<sup>th</sup>, February 28<sup>th</sup>, and March 3<sup>rd</sup> of 2022. The motion carried unanimously.

**Vote: 7 – 0**

**Motion Carried**

Vote to Agree the Work of the Committee is Ended

MOTION MADE (Block), seconded (Rabinow) to postpone the vote to end the work of the Committee to the March 10, 2022 meeting. The motion carried unanimously.

**Vote: 7 – 0**

**Motion Carried**

Final Note

Atty. Schopick noted that members intending to submit a minority report may want to have it prepared for the Committee's review by March 10<sup>th</sup> so that it may be submitted in conjunction with the majority report. Block stated that the minority report would be submitted separately from the majority report. Chairman Anderson stated her intent to submit the Committee's final report (a.k.a. the majority report) to the Town Council on March 4, 2022.

## **Adjournment**

A motion to adjourn was made at 6:10p.m. by Block and seconded by Rabinow. The motion carried unanimously.

Respectfully Submitted,

Gia Mentillo  
2022 Trumbull Redistricting Committee Clerk